



Regulatory Update

Martin J. Hahn Hogan Lovells US LLP June 13, 2024



Agenda

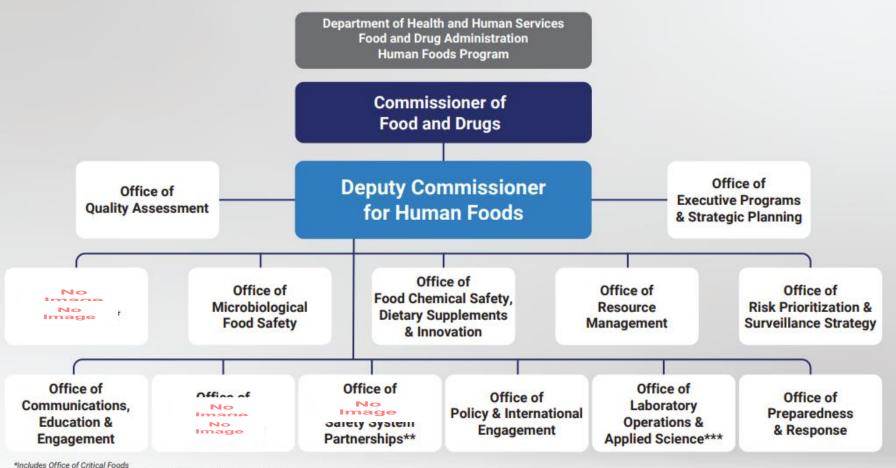
- FDA Structure
- FDA Labeling Initiatives
- Contaminants
- State Meddling
- Litigation
- Other Fun



FDA's Foods Program Rebuilding or Rebranding?







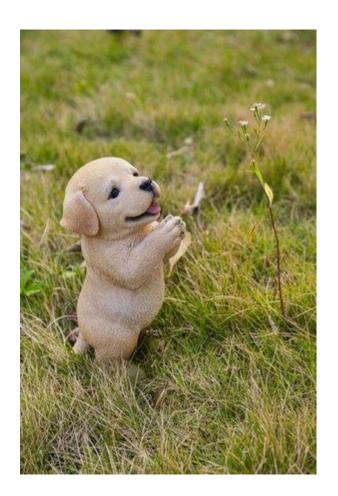
^{**}OIFSSP will work in close coordination with the Center for Veterinary Medicine

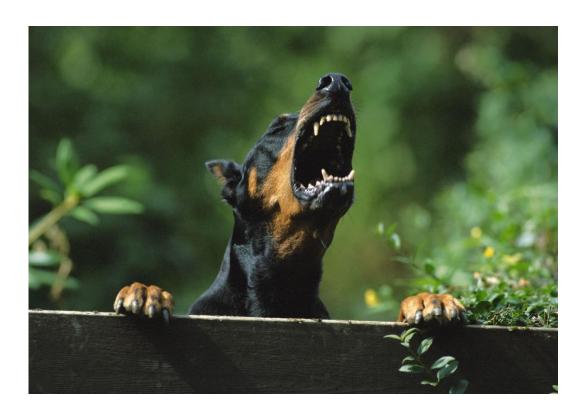
^{***}OLOAS will work in close coordination with the Office of the Chief Scientist and Center for Veterinary Medicine

New Leadership

- Jim Jones, Deputy Commissioner for Human Foods
 - Reports directly to Commissioner
 - Heads the human foods program
 - Food Safety
 - **Chemical Safety**
 - Nutrition Activities
- 30-year tenure at EPA









FDA Accelerates Nutrition Policy & Food Labeling Initiatives

 Ambitious agenda set by White House National Strategy on Hunger, Nutrition & Health (Sept. 2022)

• President's goals: End hunger and increase healthy eating and physical exercise by 2030 to reduce diet-related disease and health-related disparities

Key areas of focus

- "Facilitate" lowering sodium content of food
- Front of Pack (FOP) nutrition labeling
- "Facilitate" lowering added sugars consumption
- Finalize "healthy" proposal; develop "healthy" symbol
- Encourage use of dietary guidance statements

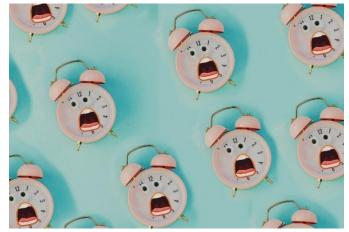


Key Actions on Sodium

- Oct. 2021 FDA issued "VOLUNTARY" sodium guidance for processed and restaurant foods with 2.5-year goals for sodium reduction for
 - 163 food categories
 - FDA sets
 - Sales weighted mean for each category
 - Upper bound levels
- The Upper Bound level is the maximum recommended sodium level for any individual product in the category
- Becomes "effective" April 2024

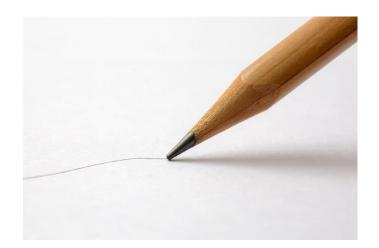


Four Mind-States for Sodium Reduction









Front-of-Pack Nutrition Labeling

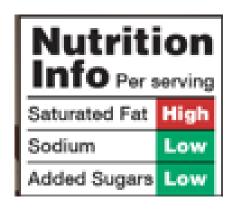
- National strategy directs FDA to propose a "standardized" FOP labeling system (e.g., a star rating or traffic light symbol)
 - CSPI Citizen Petition to FDA (July 2022)
- FDA recently announced that it will be conducting consumer research on various FOP nutrition labeling schemes
- Does FDA have the legal authority to mandate?

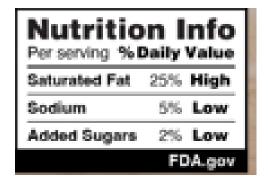


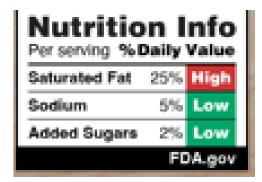
FOP Examples of FDA Logos Being Tested













What about Added Sugars?

- National strategy directs FDA to "begin assessing the evidence base for further strategies" to reduce consumption
- FDA planning to issue draft guidance on the use of nutrient content claims about added sugars on labels within the next 12 months
- Could "voluntary" added sugars targets by food category be far behind?
- Plaintiff's bar remains interested in sugar
 - LeGrand v. Abbott Laboratories (Ensure brand shakes) (survives MTD)
 - Reynolds v. Coca Cola (Minute Maid 100% juice)



FDA Proposed Rule on "Healthy"

- Two basic requirements:
 - Minimum food group contribution (fruit, vegetable, dairy, whole grains, protein foods)
 - Nutrient limits (vary by food type, but generally):
 - Added sugars no more than 5% DV (some categories 0% DV)
 - **Sodium** no more than 10% DV
 - **Saturated fat** no more than 5% DV (1g), though some categories like dairy and nuts receive flexibility
- New definition is *extremely* limiting as to which foods qualify
 - No ability to qualify based on nutrients to encourage
- Comments submitted by Feb. 16, 2023
- Compliance date: 3 years after final rule











Background on UPF

- Food classification system proposed by researchers in Brazil in 2009
 - "NOVA" system divides foods into four categories based on ingredients and extent of processing:
 - 1. Unprocessed or natural foods
 - 2. Minimally processed foods
 - 3. Processed foods
 - 4. "Ultra-processed foods"



Heavy Metals in Foods for Babies & Young Children (< 2)

- April 2022 draft guidance for lead in ALL juices (not limited to children <2)
 - Juices except apple 20 ppb
 - Apple juice 10 ppb
- Draft guidance issued in January 2023 for lead in baby food
 - 10 ppb for fruits, vegetables (excluding single-ingredient root vegetables), mixtures (including grain and meat-based mixtures), yogurts, custards/puddings and single-ingredient meats
 - 20 ppb for root vegetables (single ingredient)
 - 20 ppb for dry cereals
- Draft guidance for cadmium is expected by end of 2024; final lead guidance; inorganic arsenic too



Food & Color Additives in the Crosshairs

- Ingredient safety on a state-bystate basis?
 - California banned FDA approved food and color additives in foods as of Jan. 1, 2025
 - Red 3
 - Propylparaben
 - Brominated vegetable oil
 - Potassium bromate
 - Other states are considering similar bans and some of those bans would extend to titanium dioxide

5 Dangerous Ingredients That Are in Our Food But Shouldn't Be

California is considering banning Red Dye No. 3 and other common additives, which could affect hundreds of foods, even in other states

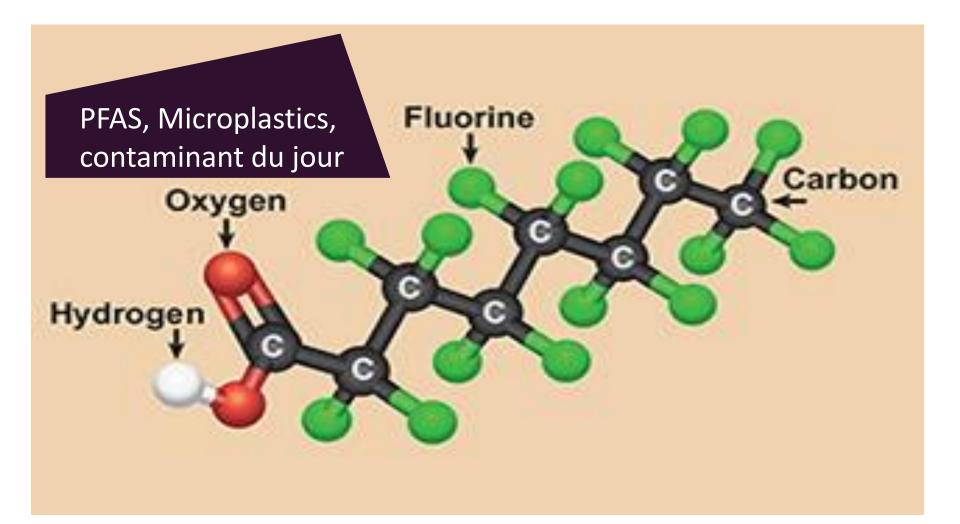
By Scott Medintz March 20, 2023



Emerging Developments to Watch

- States are passing laws defining use of "recycled" on labels and mandating recycling content requirements
- Extended Producer Responsibility (EPR)
- States bring action against food companies for environmental contamination (food and beverage waste in state rivers)





EPA Drinking Water Levels

PFAS	Level
PFOA	4 ppt
PFOS	4 ppt
PFHxS	10 ppt
PFNA	10 ppt
GenX Chemicals	10 ppt



New Focus on Plastics and Microplastics

- Microplastics in foods and beverages
- PVOH (identified as a microplastic) in environment, foods, beverages
- Phthalates
- Bisphenyls
- Alphabet soup of other contaminants TBD





FDA Turns Up the Heat on Inspections and Enforcement

- FDA inspections and enforcement expected to ramp up in aftermath of CFSAN criticism
- Higher level of scrutiny during domestic inspections, moving beyond "educate while we regulate"
- Expected areas of focus:
 - Allergen preventive controls
 - Sanitation preventive controls
 - Validation for process preventive controls
 - Foundational cGMP issues



Draft Guidance

- May 2023 Draft Guidance on Labeling and Cross Contact with Major Food Allergens
 - Sets FDA expectations on "may contain" and other advisory statements
 - Data driven to justify use of "may contain"
 - Must demonstrate not being used in lieu of GMPs
- Fall 2023 Allergen Control Program Guidance
 - Sets FDA expectations on manufacturing and supply chain controls



Overview of the Traceability Rule

- Creates new recordkeeping requirements for "high risk" foods
- Food Traceability List identifies high risk foods:
 - Nut butters;
 - Cheese other than hard cheese
- Requires entities that perform certain events in the food supply chain to establish and maintain records containing certain information (Key Data Elements)
 - Critical Tracking Events = harvesting, cooling, initial packing of raw agricultural commodities, first land-based receiving, transforming, receiving, shipping
- FDA requires most entities to provide the agency with an electronic, sortable spreadsheet within 24 hours of request by FDA in certain situations
- Compliance date = January 20, 2026
 - FDA will not begin routine inspections until 2027
 - Supply chain partners may ask for information in advance of compliance date



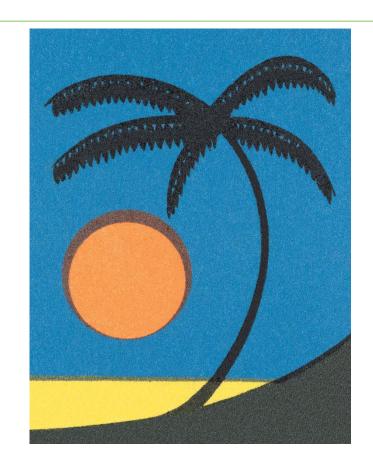
Food Industry Remains Under Assault

- Class action lawyers are becoming increasingly creative in filing causes of action
 - 1. Claims
 - 2. PFAS and other Contaminants
 - 3. Environmental
- FDA/DOJ continue to pursue criminal (misdemeanor or felony) against food industry



Litigation Trends Proposition 65

- Many heavy metals and plastics are on Prop 65
- NGO reports frequently trigger Prop 65 challenges
- Progress is being made on 1St Amendment Challenges
 - 9th Circuit finds glyphosate warnings misleading
 - 9th Circuit assessing whether acrylamide warnings are misleading



Cal Chambers Lawsuit

- August 2023 court set the schedule
 - Fact Discovery Closed: 1/2024
 - Expert reports have been exchanged
 - Expert depositions: 4/15-4/23
 - Discovery Closes: 4/24
 - Summary Judgement: plan to file in May 2024
 - Hearing: 9/19
- But,
 - OEHHA is proposing another safe harbor warning;
 - The AG is asking the court to delay the lawsuit or defer the scheduling





Questions?





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